Staff Summary Report

Tempe

To: Mayor and City Council
Through: City Manager

Agenda Item Number 34
Meeting Date: 11/01/01

SUBJECT: **CITY OF TEMPE GENERAL PLAN 2020 UPDATE**

PREPARED BY: Hector Tapia, Senior Planner (480-350-8331)

REVIEWED BY: Dave Fackler, Development Services Manager (480-350-8333)

BRIEF: This is the first public hearing for the City of Tempe General Plan 2020 Update for the adoption of a comprehensive, long range general plan update to include the required elements of the Arizona Growing Smarter Legislation.

COMMENTS: **PLANNED DEVELOPMENT (0406)** Hold the first public hearing for the **CITY OF TEMPE GENERAL PLAN 2020 UPDATE** (City of Tempe, applicant) for the adoption of a comprehensive, long-range general plan update to include the required elements of the Arizona Growing Smarter Legislation, which requires municipal plans to be adopted by the end of 2001, either by public election or Council adoption.

#GEP-2001.73 RESOLUTION NO. 2001.57 Tempe General Plan 2020 Update for Growing Smarter legislative compliance.

Document Name: 20011101devsrh05 Supporting Documents: Yes

SUMMARY: The Growing Smarter Legislation passed in 1998 and updated in 2000 includes new requirements for cities' general plans. This legislation requires new general plan elements, a definition criteria for major amendments, and the public participation process. Although Tempe's General Plan 2020 addresses most of those requirements, minor modification must be done to fully comply. According to the Growing Smarter Legislation, all modifications to general plans must be completed and adopted no later than December 31, 2001. Other recommended changes not specific to the Growing Smarter may be done next year, during the General Plan rewrite. Planning Commission held the first public input on October 9, 2001 and approved the General Plan 2020 Update on October 23, 2001, on a 7-0 vote.

RECOMMENDATION: Staff - Approval
Public – Comments Integrated in Proposed Modifications

ATTACHMENTS: 1. List of Attachments

A. Staff Summary Report of Additional Proposed Modifications
B. Resolution No. 2001.57
C. Planning Commission Minutes, October 23, 2001

City of Tempe
P. O. Box 5002
31 East Fifth Street, Garden Level
Tempe, AZ 85280
480-350-8028

TDD:480-350-8913
FAX:480-350-8579
www.tempe.gov
Development Services Department
Community Design and Development Division

DATE: October 25, 2001

TO: City Council

FROM: Diana Kaminski, Senior Planner, Community Design & Development
480-858-2391 or diana_kaminski@tempe.gov

RE: Additional proposed General Plan 2020 modifications.

HISTORY:
In August, Council and Commissioners received a copy of the General Plan 2020, with Staff proposed modifications shown in **bold**. During the initial sixty-day public review process, comments were collected and compiled into a spreadsheet with staff responses and actions. Based on these comments, additional proposed modifications were made to the General Plan. The revised General Plan was posted on the website for further public review. Comments made from the submittal deadline for the Planning and Zoning hearing to the actual hearing date were incorporated into the General Plan. Comments and staff responses, along with copies of the additional amendments to the plan, were provided in a packet to Council, and presented to the Planning & Zoning Commission during the first public hearing on October 9th.

To meet submittal requirements for public hearings, staff compiled documents in advance for your review. As expected, additional comments have been received from September 19 through October 17. These comments collected between Planning and Zoning hearings have been incorporated into the plan where feasible. The General Plan 2020 was discussed in IRS and introduced at the October 18 Council meeting. The second Planning and Zoning hearing was held on October 23rd. Additional changes have been made based on these two meetings.

STATUS:
The Planning and Zoning Commission approved General Plan 2020 with the additional modifications. Two Council hearings will follow in November. The comments and staff responses were provided last week for your review. Please note that pages 24-41 reflected *draft* comments made by M.A.G. Subsequent to distributing these comments, staff has since received revised comments. Additional revisions to M.A.G. comments are expected as a result of further dialogue with staff. Final comments will be provided prior to the last Council Hearing.

Pages of the General Plan are attached with all proposed amendments to date. Modifications to the General Plan based on this additional input have been added to the plan and posted on the website.

SUMMARY OF ADDITIONAL PROPOSED MODIFICATIONS:
p. 2 The vision statement was revised for clarity and grammar.
p. 35 The North Tempe Multigenerational Center was added to the list at the bottom of the page of planned projects.
p. 58 The Apache Boulevard Redevelopment Area goal was modified for grammar and capitalization.
p. 61 The major amendments language for number of meetings was clarified to reflect current policy: two meetings before Planning & Zoning and two meetings before City Council.

A

A Vision for the Future of the City of Tempe

Tempe's Vision for itself in the year 2020 is one of a progressive, sensitively - developed community, which is visually attractive, ~~*and*~~ livable, easy to get around in and looks to the resources and talents of ~~*its*~~ ~~those who have made a *contribution* to~~ the community to continuously renew and revitalize the City, through a wide variety of land uses, activities and opportunities.

Mission of The City of Tempe

The mission of the City of Tempe is to work with each other and the community to make Tempe the best place to live, work and play.

Mission of General Plan 2020

The mission of General Plan 2020 specifically is to guide Tempe as it transitions from a city of growth through development to a city of growth through land re-use and redevelopment with a focus on land maintenance and management. This General Plan re-affirms Tempe's long standing commitment to physical development and standards that enhance quality of life and visually reflect a vital yet matured, attractive and unique city.

The primary purpose of the General Plan is to assist the City Council, Boards and Commissions, Staff, developers and citizens throughout the development process by presenting the City's formally adopted goals, objectives and development policies by which land use proposals will be measured.

Public Buildings Element

The ~~Overall~~ Goal of the Public Buildings Element

The ~~*overall*~~ goal of the Public Buildings Element is to guide development of necessary public buildings throughout the City to meet and maintain the wide range of services provided by the City.

Objectives to attain this goal include:

Objective 1. Adopt and maintain a City of Tempe Facilities Master Plan.

Rationale

The purpose of the Facilities Master Plan is to project the building requirements of the City and develop a plan for the future development of these requirements.

Over Tempe's years of growth and development, extensive cooperation between appropriate agencies has enabled the City to provide necessary public buildings and related facilities. There is no compromise in the City's intention to maintain and develop buildings and related facilities as needed to maintain a high quality of life to its residents and to provide services in the most efficient and effective manner in the years to and beyond build out. It will be in those years beyond build out that the need and application of this Facilities Master Plan will be most critical, as the availability of land has diminished and associated costs related to land acquisition for re-use become critical.

Through the growth and development years, Tempe's array of public buildings has added public schools, police and fire stations, a library as well as community/civic centers. The locations of existing facilities, are shown on the Existing Land Use Map, while locations of known projected facilities are indicated on the Projected Land Use Map.

Implementation Strategies

1. Implement the Police Department's Plan for decentralizing police activities into four quadrants of the City with responsibilities and deployment decisions done at the beat level.
2. Implement the Fire Department's Five-Year Plan as adopted by City Council to meet the anticipated needs of the department for four fire stations; two new and two relocations to increase accessibility to development. The Fire Administration maintains office space at main municipal complex in downtown as part of its role in the development process.
3. Maintain and expand community and municipal facilities as needed. The majority of community facilities are centrally located at the southwest corner of Rural Road and Southern Avenue, including the Public Library, the Tempe Historical Museum, the Edna Vihel Center as well as the Pyle Adult Recreation Center. Other municipal buildings are strategically located throughout the City to meet the needs of its residents. The Harry E. Mitchell Government Complex in downtown Tempe is the main municipal complex. It includes City Hall and administrative offices for the Police Department and the municipal courts. ***New planned public buildings include the Criminal Justice Facility on Apache Boulevard,*** *and* ***the Performing Arts Center on Rio Salado Parkway*** *and the North Tempe Multigenerational Center in North Tempe.*

The relationship between Tempe and ASU has furthered efforts to accommodate growth on the intensifying campus, while at the same time linking it with the dynamic activities of Downtown. An informal dialogue addresses the impact of this growth on adjacent neighborhoods and helps direct campus growth in a manner that preserves these neighborhoods' character and stability.

Implementation Strategies

1. Participate in ASU's land use planning processes.
2. Invite ASU representatives to participate in Tempe land use, planning processes, including specific area planning.

The goal of Apache Boulevard Redevelopment Area

The ~~overall~~ goal of the Apache Boulevard Redevelopment Area is to encourage reinvestment in the Apache Boulevard area ~~in order~~ to build a more desirable neighborhood in which people will enjoy living and working. Enhance the positive aspects of this area and promote desirable reuse of the land.

Regarding growth area objectives and implementation strategies, refer to the Apache Boulevard Redevelopment Plan.

Regarding historic preservation as it pertains to the above growth areas, refer to the Tempe Historic Preservation Plan, Historic Preservation Ordinance, City of Tempe Multiple Resource Area Update, and Post World War II Subdivisions in Tempe Arizona Draft Report.

General Plan Amendment Process

The City of Tempe maintains a policy of periodic review of the General Plan. This periodic review process allows for reasonable changes, referred to as amendments, to the General Plan from citizen input, Board and Commission recommendations, as well as economic and environmental conditions. This process is also essential in keeping any adopted General Plan viable and assures that the Plan is in concert with planning and development policies of the Mayor and City Council. The General Plan Amendment Process defines a course of action for both public and private interests. An amendment is made through an established process beginning with a formal request to make a change or amendment to the adopted General Plan.

Determination of Process

Pursuant to Arizona legislation, a major amendment is a substantial alteration of the municipality's land use mixture or balance as established in the municipality's existing general plan land use element.

It is the responsibility of the Development Services ***Manager*** to determine if a proposed change is significant enough to require a General Plan amendment and process. *According the Development Service Manager, a* ***proposed project would require a major amendment to Tempe's General Plan if the project acreage DECREASED any of the following categories in its projected land use by the following criteria:***

- ***Residential less than 8 dwelling units per acre decreased by 155 acres or more.***
- ***Residential greater than 8 dwelling units per acre decreased by 35 acres or more.***
- ***Mixed Use or Commercial land use decreased by 100 acres or more.***
- ***Industrial land use decreased by 240 acres or more.***
- ***Open Space land use decreased by 25 acres or more.***

For major amendments, the plan must have two or more public hearings before the Planning and Zoning Commission and *two public hearings before the* ***City Council, and must be adopted by two-thirds of the*** *City Council.*

Additionally, an amendments' complexity and/or attendant issues, will determine the extent and nature of support material needed for the amendment. This determination will also be made by the Development Services Director.

The Amendment Process is as follows:

1. A proposed amendment is reviewed by the Development Services Director, the Public Works Director and the City Council's Community and Economic Development Committee.
2. With the submittal of a formal application, the Development Services Director will prepare a staff report on the proposed amendment, with a recommendation and support material for consideration by the Planning and Zoning Commission.
3. The Planning and Zoning Commission will hold a minimum of two public hearings on a proposed major amendment or a minimum of one public hearing on a minor amendment and forward a recommendation to the City Council.
4. The City Council, with the recommendation of the Planning and Zoning Commission and attendant support material, will hold a public hearing on the proposed amendment. The material will include a Resolution to adopt the amendment to the General Plan.
5. If the City Council approves the proposed amendment, the Resolution is the formal acknowledgment of the Council amending the General Plan.

RESOLUTION NO. 2001.57

A RESOLUTION OF THE CITY COUNCIL OF THE CITY OF TEMPE, ARIZONA, AMENDING THE GENERAL PLAN 2020 FOR COMPLIANCE WITH THE STATE OF ARIZONA GROWING SMARTER LEGISLATION.

WHEREAS, the City of Tempe adopted General Plan 2020 on December 18, 1997, by Resolution No. 97.84; and

WHEREAS, State legislation known as 1998 Growing Smarter and 2000 Growing Smarter Plus, sets forth new requirements for municipal and County general plans; and

WHEREAS, a sixty-day public participation process has been completed for compliance with the legislation for amending Tempe's General Plan 2020; and

WHEREAS, modifications have been made based on public comment, for the purposes of compliance with State Growing Smarter legislation.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COUNCIL OF THE CITY OF TEMPE, ARIZONA, as follows:

That the General Plan 2020 be amended for compliance with the State of Arizona Growing Smarter Legislation.

PASSED AND ADOPTED BY THE CITY COUNCIL OF THE CITY OF TEMPE, ARIZONA, this _____ day of _____, 2001.

_____
Neil G. Giuliano, Mayor

ATTEST:

_____
City Clerk

APPROVED AS TO FORM:

_____
City Attorney

B

THE PLANNING COMMISSION THEN RETURNED TO THE REGULAR AGENDA.

GENERAL PLAN (0401-01) Hold public hearing for **CITY OF TEMPE GENERAL PLAN 2020 UPDATE** (City of Tempe, applicant) for the adoption of a comprehensive, long-range general plan update to include the required elements of the State Growing Smarter legislation, which requires municipal plans to be adopted by the end of 2001, either by Public election or Council adoption.

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The Commission discussed the General Plan 2020 Update with Diana Kaminski.

FILE COPY

There was no public participation at this hearing.

MOTION: Commissioner Huellmantel made a motion to approve #GEP-2001.73 with the Commission recommendations noted by Diana Kaminski. Commissioner Vaz seconded the motion.

VOTE: Passed 7-0.

The regular meeting of the Planning & Zoning Commission adjourned at 7:20 p.m.

Hector Tapia
Senior Planner

/jrh

C